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# **NAVIGATING THE ETHICAL MAZE: A FRAMEWORK FOR BALANCING AI AUTOMATION AND HUMAN AGENCY IN HEALTHCARE DECISION-MAKING**

AUTHORED BY - VISHAKHA BURNWAL & TEJASHWINI P NEERALAKERI

## **ABSTRACT**

The integration of Artificial Intelligence in healthcare decision-making processes has created unprecedented opportunities for improving patient care while simultaneously raising complex ethical challenges that demand careful consideration.<sup>1</sup> This paper examines the intricate balance between leveraging AI's capabilities in healthcare and preserving human agency, dignity, and medical ethics in clinical decision-making processes.

The research specifically focuses on three critical ethical tensions: the allocation of responsibility between AI systems and healthcare professionals, the preservation of patient autonomy in AI-augmented decision-making, and the potential biases in AI healthcare algorithms that may perpetuate existing healthcare disparities.<sup>2</sup> Through a comprehensive analysis of recent case studies from major healthcare institutions implementing AI decision support systems, this paper identifies key ethical challenges and proposes a novel framework for ethical AI implementation in healthcare settings.

The study employs a mixed-method approach, combining qualitative analysis of stakeholder interviews with healthcare professionals, ethicists, and patients, alongside quantitative assessment of outcomes from AI-assisted medical decisions across different healthcare contexts. Drawing from both established medical ethics principles and emerging AI ethics guidelines, the research develops a structured approach for evaluating and implementing AI systems in healthcare decision-making processes.

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<sup>1</sup> Shuroug A. Alowais, Sahar S. Alghamdi, Nada Alsuhebany, Tariq Alqahtani, Abdulrahman I. Alshaya, Sumanya N. Almohareb, Atheer Aldairem, Mohammed Alrashed, Khalid Bin Saleh, Hisham A. Badreldin, Majed S. AI Yami, Shmeylan AI Harbi, Abdulkareem M. Albekairy, 'Revolutionizing healthcare: the role of artificial intelligence in clinical practice' (2023) 23 BMC Med Edu <<https://bmcmededuc.biomedcentral.com/articles/10.1186/s12909-023-04698-z#article-info>> 9 January, 2025

<sup>2</sup> Matthew Hanna, Liron Pantanowitz, Brian Jackson, Octavia Palmer, Shyam Visweswaran, Joshua Pantanowitz, Mustafa Deebajah, Hooman Rashidi, 'Ethical and Bias Considerations in Artificial Intelligence (AI)/Machine Learning' (2024) Science Direct <<https://www.sciencedirect.com/science/article/pii/S0893395224002667>> 10 January, 2025

The paper argues for a "hybrid decision-making model" that optimally combines AI capabilities with human medical expertise while maintaining clear accountability structures.<sup>3</sup> This model emphasizes the importance of explicability in AI recommendations, continuous human oversight, and patient involvement in the decision-making process. The research also addresses critical questions about data privacy, informed consent, and the right to human intervention in AI-driven decisions.

The findings lead to practical recommendations for healthcare institutions, policymakers, and AI developers, including: (1) mandatory ethical impact assessments before AI system deployment, (2) development of clear protocols for managing disagreements between AI recommendations and human judgment, and (3) establishment of robust feedback mechanisms to continuously monitor and adjust AI systems based on ethical considerations and outcomes.

This research contributes to the growing discourse on AI ethics in healthcare by providing a practical framework that balances technological advancement with ethical imperatives. The paper concludes by outlining future research directions and emphasizing the need for ongoing dialogue between technology developers, healthcare providers, ethicists, and patients to ensure that AI integration in healthcare decision-making serves its fundamental purpose: improving patient care while upholding human dignity and medical ethics.

**Keywords:** artificial intelligence, healthcare ethics, medical decision-making, patient autonomy, clinical governance, AI accountability, medical AI

## INTRODUCTION

Artificial intelligence (AI) is rapidly transforming healthcare, with the potential to improve patient care and quality of life. Simply put, AI refers to the science and engineering of making intelligent machines through algorithms, or a set of rules, which the machine follows to mimic human cognitive functions, such as learning and problem-solving. AI systems have the potential to anticipate problems or deal with issues as they come up and, as such, operate in an intentional, intelligent, and adaptive manner. AI's strength lies in its ability to learn and recognize patterns and relationships from large multidimensional and multimodal datasets; for

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<sup>3</sup> Takanobu Hirosawa, Tomoharu Suzuki, Tastuya Shiraishi, Arisa Hayashi, Yoichi Fujii, Taku Harada, Taro Shimizu, 'Adapting Artificial Intelligence Concepts to Enhance Clinical Decision-Making: A hybrid Intelligence Framework' (2024) 17 Int J Gen Med. <<https://pmc.ncbi.nlm.nih.gov/articles/PMC11585294/>> 10 January, 2025

example, AI systems could translate a patient's entire medical record into a single number that represents a likely diagnosis. Moreover, AI systems are dynamic and autonomous, learning and adapting as more data becomes available.<sup>4</sup>

AI includes various techniques such as machine learning (ML), deep learning (DL), and natural language processing (NLP). Large Language Models (LLMs) are a type of AI algorithm that uses deep learning techniques and massively large data sets to understand, summarize, generate, and predict new text-based content.<sup>5</sup>

Healthcare systems around the world face significant challenges in achieving the 'quadruple aim' for healthcare: improve population health, improve the patient's experience of care, enhance caregiver experience, and reduce the rising cost of care. Aging populations, the growing burden of chronic diseases, and rising costs of healthcare globally are challenging governments, payers, regulators, and providers to innovate and transform models of healthcare delivery. Moreover, against a backdrop now catalyzed by the global pandemic, healthcare systems find themselves challenged to 'perform' (deliver effective, high-quality care) and 'transform' care at scale by leveraging real-world data-driven insights directly into patient care. The application of technology and AI in healthcare has the potential to address some of these supply-and-demand challenges. AI can enable healthcare systems to achieve their 'quadruple aim' by democratising and standardising a future of connected and AI augmented care, precision diagnostics, precision therapeutics and, ultimately, precision medicine. Research in the application of AI healthcare continues to accelerate rapidly, with potential use cases being demonstrated across the healthcare sector (both physical and mental health) including drug discovery, virtual clinical consultation, disease diagnosis, prognosis, medication management and health monitoring.<sup>6</sup>

Converting AI and big data into secure and efficient practical applications, services, and procedures in healthcare involves significant costs and risks. Consequently, safeguarding the commercial interests of AI and data-driven healthcare technologies has emerged as an

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<sup>4</sup> Junaid Bajwa and others, 'Artificial Intelligence in Healthcare: Transforming the Practice of Medicine' (2021) 8(2) *Future Healthcare Journal* e188 <https://doi.org/10.7861/fhj.2021-0095> accessed 10 February, 2025.

<sup>5</sup> Shuroug A. Alowais and others, 'Revolutionizing Healthcare: The Role of Artificial Intelligence in Clinical Practice' (2023) 23 *BMC Medical Education* 689 <https://doi.org/10.1186/s12909-023-04698-z> accessed 10 February, 2025.

<sup>6</sup> Junaid Bajwa and others, 'Artificial Intelligence in Healthcare: Transforming the Practice of Medicine' (2021) 8(2) *Future Healthcare Journal* e188 <https://doi.org/10.7861/fhj.2021-0095> accessed 10 February, 2025.



increasingly crucial subject. Addressing the ethical risks associated with AI implementation is imperative, particularly concerning data privacy and confidentiality violations, informed consent, and patient autonomy. Given the prominence of big data and AI in healthcare and precision medicine, robust data protection legislation becomes paramount to safeguarding individual privacy. Countries around the world have introduced laws to protect the privacy of their citizens, such as the Health Insurance Portability and Accountability Act (HIPAA) in the United States and the General Data Protection Regulation (GDPR) in Europe.<sup>7</sup>

In India, the intersection of AI and healthcare is nascent, but the need for a robust legal framework is increasingly apparent. While India does not have specific legislation governing AI in healthcare, existing laws such as the Information Technology Act, 2000, and the Digital Personal Data Protection Act, 2023 offer some degree of data protection. However, these laws do not adequately address the unique challenges posed by AI in healthcare, such as algorithmic bias, data privacy, and liability for AI-related errors.

This research delves into the ethical and legal complexities arising from the increasing integration of AI in healthcare. While AI offers the potential to democratize and standardize care ensuring that automation complements, rather than supplants, human agency is paramount. Currently, AI systems are not reasoning engines and cannot reason the same way as human physicians, who can draw upon ‘common sense’ or ‘clinical intuition and experience. Instead, AI resembles a signal translator, translating patterns from datasets. The performance of AI depends on the nature and extent of data. Use of restricted, poor, and heterogeneous data in AI could perpetuate and deepen prejudices and disparities in health care.<sup>8</sup> This necessitates careful consideration of data quality, algorithmic transparency, and the potential for bias. The core question is: How can we develop a legal framework that fosters the responsible adoption of AI in healthcare, balancing its transformative potential with the imperative to protect patient rights, ensure ethical practice, and maintain human oversight?

This research has significant implications for healthcare law, regulatory policy, and international legal harmonization. The findings will inform the development of legal and

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<sup>7</sup> Shuroug A. Alowais and others, ‘Revolutionizing Healthcare: The Role of Artificial Intelligence in Clinical Practice’ (2023) 23 *BMC Medical Education* 689 <https://doi.org/10.1186/s12909-023-04698-z> accessed 10 February, 2025.

<sup>8</sup> World Health Organization, *WHO Consultation Towards the Development of Guidance on Ethics and Governance of Artificial Intelligence for Health: Meeting Report, Geneva, Switzerland, 2–4 October 2019* (World Health Organization 2021) <<https://www.jstor.org/stable/resrep35680.7>> accessed 12 February, 2025..

ethical guidelines for AI in healthcare, ensuring that these technologies are used responsibly and ethically. By addressing the legal gaps and challenges associated with AI in healthcare, this research will contribute to a more robust and equitable healthcare system. Advances in AI have the potential to transform many aspects of healthcare, enabling a future that is more personalized, precise, predictive, and portable. Globally, AI could become a key tool for improving health equity around the world. This transformation will require a re-evaluation of existing legal frameworks to address issues such as data privacy, algorithmic bias, and liability for AI-related errors. The research will contribute to policy discussions on how to regulate AI in healthcare in a way that promotes innovation while safeguarding patient rights and ethical principles. Furthermore, the research will explore the potential for international legal harmonization to ensure that AI in healthcare is developed and used in a way that is consistent with global ethical standards. The development of AI in healthcare should adhere to key ethical principles to prevent unfair discrimination, support human autonomy, and promote well-being and trust.<sup>9</sup>

## **LEGAL REVIEW**

### **AI in Healthcare: Opportunities and Challenges**

The integration of artificial intelligence in healthcare has evolved significantly over the past decade, demonstrating remarkable potential across various domains of medical practice and healthcare management. In diagnostic medicine, AI algorithms have achieved notable success, with deep learning systems demonstrating accuracy levels comparable to or exceeding those of human clinicians in specific tasks. A landmark study by Lim and colleagues demonstrated that AI systems could detect diabetic retinopathy with 95% accuracy, matching the performance of expert ophthalmologists.<sup>10</sup> This achievement represents a significant milestone in the validation of AI capabilities in clinical diagnostics.

The impact of AI on treatment planning has been equally significant, particularly in oncology. Modern AI systems can analyze complex combinations of patient data, genetic information, and historical treatment outcomes to recommend personalized treatment protocols. Recent studies indicate that AI-assisted treatment planning can reduce planning time by up to 60%

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<sup>9</sup> Junaid Bajwa and others, 'Artificial Intelligence in Healthcare: Transforming the Practice of Medicine' (2021) 8(2) *Future Healthcare Journal* e188 <<https://doi.org/10.7861/fhj.2021-0095>> accessed 12 February, 2025.

<sup>10</sup> Ji Lim and others, 'Artificial Intelligence Detection of Diabetic Retinopathy: Subgroup Comparison of the EyeArt System with Ophthalmologists' Dilated Examinations' (2022) 3(1) *Ophthalmology Science* 100228 <https://doi.org/10.1016/j.xops.2022.100228> accessed 10 February 2025

while maintaining or improving treatment quality.<sup>11</sup>This efficiency gain has substantial implications for both healthcare providers and patients, potentially leading to faster treatment initiation and improved outcomes.

Resource optimization through AI has emerged as a crucial tool in healthcare management, particularly in large healthcare systems. Hospitals implementing AI-driven resource allocation systems have reported significant improvements in operational efficiency, with studies documenting 15-20% improvements in resource utilization and substantial cost reductions.<sup>12</sup>The application of predictive analytics has been particularly successful in emergency department management, where AI systems have contributed to reducing wait times by up to 30%, as demonstrated in a comprehensive study.<sup>13</sup>

Success stories from major healthcare institutions provide compelling evidence of AI's practical benefits. The Mayo Clinic's implementation of AI in ECG analysis stands as a notable example, where their system successfully detected left ventricular dysfunction in patients who showed no obvious symptoms.<sup>14</sup> This capability for early detection of serious conditions demonstrates AI's potential to transform preventive care. Furthermore, a large-scale study across 50 hospitals implementing AI systems reported consistent improvements across multiple metrics, including a 25% reduction in diagnostic errors, 30% improvement in patient scheduling efficiency, and 20% reduction in administrative costs.<sup>15</sup>

The National Health Service's experience with AI deployment provides additional evidence of AI's potential. Their implementation of AI-driven diagnostic tools has achieved a 40% reduction in medical imaging analysis time while maintaining accuracy rates above 90%.<sup>16</sup>

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11 NJ Schork, 'Artificial Intelligence and Personalized Medicine' in KD Feder and A Mihich (eds), *Cancer Treatment and Research* (vol 178, Springer 2019) 265 [https://doi.org/10.1007/978-3-030-16391-4\\_11](https://doi.org/10.1007/978-3-030-16391-4_11) accessed 11 February 2025

12 DB Olawade and others, 'Artificial Intelligence in Healthcare Delivery: Prospects and Pitfalls' (2024) 3 *Journal of Medicine, Surgery, and Public Health* 100108 <https://doi.org/10.1016/j.gmedi.2024.100108> accessed 11 February 2024

13 G Chenais, E Lagarde and C Gil-Jardiné, 'Artificial Intelligence in Emergency Medicine: Viewpoint of Current Applications and Foreseeable Opportunities and Challenges' (2023) 25 *Journal of Medical Internet Research* 40031 <https://doi.org/10.2196/40031> accessed 12 February 2025.

14 ZI Attia and others, 'Artificial Intelligence ECG to Detect Left Ventricular Dysfunction in COVID-19: A Case Series' (2020) 95(11) *Mayo Clinic Proceedings* 2464 <https://doi.org/10.1016/j.mayocp.2020.09.020> accessed 12 February 2025

15 S Maleki Varnosfaderani and M Forouzanfar, 'The Role of AI in Hospitals and Clinics: Transforming Healthcare in the 21st Century' (2024) 11(4) *Bioengineering (Basel)* 337 <https://doi.org/10.3390/bioengineering11040337> accessed 13 February 2025

16 J Bajwa and others, 'Artificial Intelligence in Healthcare: Transforming the Practice of Medicine' (2021) 8(2)

These results demonstrate that AI can successfully address efficiency challenges without compromising the quality of care.

However, despite these successes, significant challenges persist in AI healthcare implementation. Technical limitations remain a primary concern, particularly regarding algorithm transparency and explainability. Healthcare providers frequently report difficulties in understanding and explaining AI-driven decisions to patients and other stakeholders.<sup>17</sup> Integration issues present another substantial challenge, with many institutions struggling to incorporate AI systems into existing workflows and ensure interoperability with current healthcare IT infrastructure.<sup>18</sup>

Cost considerations continue to pose significant barriers to adoption, particularly for smaller healthcare providers. Initial implementation costs typically range from £500,000 to several million pounds, depending on the scope and scale of the system.<sup>19</sup> Additionally, ongoing maintenance and update costs can add 15-20% annually to the initial investment, making long-term sustainability a crucial consideration for healthcare administrators.

Training requirements represent perhaps the most complex challenge facing healthcare institutions implementing AI systems. The World Health Organization's recent report on AI training requirements highlights the need for comprehensive staff training programs, updated clinical protocols, and established continuous learning mechanisms.<sup>20</sup> These requirements necessitate significant organizational change and resource allocation, often straining already limited healthcare budgets and staff capacity.

### Medical Law Principles

The integration of AI in healthcare has necessitated a reexamination of traditional medical law

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*Future Healthcare Journal* e188 <https://doi.org/10.7861/fhj.2021-0095> accessed 13 February 2025

17 Omar Ali and others, 'A Systematic Literature Review of Artificial Intelligence in the Healthcare Sector: Benefits, Challenges, Methodologies, and Functionalities' (2023) 8(1) *Journal of Innovation & Knowledge* 100333 <https://doi.org/10.1016/j.jik.2023.100333> accessed 14 February 2024

18 Panel for the Future of Science and Technology, *Artificial Intelligence in Healthcare: Applications, Risks, and Ethical and Societal Impacts* (European Parliamentary Research Service, June 2022) [https://www.europarl.europa.eu/RegData/etudes/STUD/2022/729512/EPRS\\_STU\(2022\)729512\\_EN.pdf](https://www.europarl.europa.eu/RegData/etudes/STUD/2022/729512/EPRS_STU(2022)729512_EN.pdf) accessed 14 February 2024

19 NN Khanna and others, 'Economics of Artificial Intelligence in Healthcare: Diagnosis vs Treatment' (2022) 10(12) *Healthcare (Basel)* 2493 <https://doi.org/10.3390/healthcare10122493> accessed 8 February 2024

<sup>20</sup> World Health Organization, 'Training Requirements for AI in Healthcare: Global Perspectives' (WHO 2023) <https://www.who.int/publications/ai-training> accessed 3 February 2024

principles, particularly regarding duty of care and medical negligence. The fundamental principle of duty of care, as established in *Donoghue v Stevenson*<sup>21</sup>, has evolved significantly in the context of AI-assisted healthcare. *Montgomery v Lanarkshire Health Board*<sup>22</sup> further refined this principle, emphasizing that healthcare providers must ensure patients are aware of all material risks involved in treatment, including those associated with AI-assisted decision-making.<sup>23</sup>

The standard of care in medical practice, traditionally defined through the Bolam test<sup>24</sup>, faces new challenges with AI implementation. The test's application to AI-assisted medical decisions remains complex, as courts must determine whether following or diverging from AI recommendations meets the standard of "a responsible body of medical opinion." Recent cases such as *Bawa-Garba v GMC*<sup>25</sup> have highlighted the importance of considering systemic factors, including technological support systems, in determining medical negligence.<sup>26</sup>

Patient rights law has undergone significant transformation with the advent of AI in healthcare. The requirements for informed consent, already stringent under common law and reinforced by *Chester v Afshar*<sup>27</sup>, now extend to understanding AI involvement in medical decisions. The UK Supreme Court's emphasis on patient autonomy in *Montgomery* has particular relevance when AI systems influence treatment decisions. Furthermore, the General Data Protection Regulation (GDPR) and the UK Data Protection Act 2018 have established robust privacy rights and created specific obligations regarding automated decision-making in healthcare.

The right to explanation has emerged as a crucial aspect of patient rights, particularly in the context of AI-driven decisions. This right, supported by both GDPR Article 22 and domestic healthcare regulations, requires healthcare providers to ensure transparency in AI-assisted decision-making processes. The Information Commissioner's Office has provided specific guidance on explaining AI decisions to patients, emphasizing the need for clear and accessible

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<sup>21</sup> *Donoghue v Stevenson* [1932] AC 562

<sup>22</sup> *Montgomery v Lanarkshire Health Board* [2015] UKSC 11

<sup>23</sup> Emily Jackson, 'Medical Law: Text, Cases, and Materials' (5th edn, OUP 2019) 178

<sup>24</sup> *Bolam v Friern Hospital Management Committee* [1957] 1 WLR 582

<sup>25</sup> *Bawa-Garba v GMC* [2018] EWCA Civ 1879

<sup>26</sup> B Bartlett, 'The Possibility of AI-Induced Medical Manslaughter: Unexplainable Decisions, Epistemic Vices, and a New Dimension of Moral Luck' (2023) 23(3) *Medical Law International* 241 <https://doi.org/10.1177/09685332231193944> accessed 15 February 2025

<sup>27</sup> *Chester v Afshar* [2004] UKHL 41

explanations.<sup>28</sup>

Professional liability in AI-enhanced healthcare presents complex challenges for various stakeholders. Healthcare providers face new obligations regarding the appropriate use of AI systems, while maintaining their traditional duties of care. The NHS Resolution's guidance on clinical negligence claims involving AI systems highlights the need for clear documentation of decision-making processes and appropriate reliance on AI recommendations. Institutional liability has expanded to include responsibility for AI system selection, implementation, and monitoring, as outlined in recent NHS Digital transformation guidelines.<sup>29</sup>

AI developer liability represents a novel area of medical law, intersecting with product liability principles established in the Consumer Protection Act 1987. The Medicines and Healthcare products Regulatory Agency (MHRA) has developed specific guidelines for AI medical device manufacturers, establishing standards for safety and efficacy. Recent cases in the Technology and Construction Court have begun to address the complexities of allocating liability between healthcare providers and AI system developers.<sup>30</sup>

### **AI Governance and Regulation**

The governance and regulation of Artificial Intelligence (AI) in healthcare is a complex and evolving landscape that spans various international legal frameworks. This section will explore key regulations, including the European Union's General Data Protection Regulation (GDPR) and AI Act, United States regulations such as the Health Insurance Portability and Accountability Act (HIPAA) and FDA guidelines, as well as Asian and Indian legal frameworks. Additionally, it will address regulatory compliance requirements, documentation obligations, audit trails, reporting duties, enforcement mechanisms, penalties, and the appeals process.

#### *International Legal Frameworks*

At the forefront of AI regulation in healthcare is the GDPR, which establishes stringent data

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<sup>28</sup> Department of Health and Social Care, 'Code of Conduct for Data-Driven Health and Care Technology' (DHSC 2023) <https://www.gov.uk/government/publications/code-of-conduct-for-data-driven-health-and-care-technology> accessed 15 February 2024

<sup>29</sup> C Mennella and others, 'Ethical and Regulatory Challenges of AI Technologies in Healthcare: A Narrative Review' (2024) 10(4) *Heliyon* e26297 <https://doi.org/10.1016/j.heliyon.2024.e26297> accessed 17 February 2025

<sup>30</sup> NHS Digital, *NHS Digital AI Guidelines 2024* (2024) <https://www.nhsdigital.nhs.uk/> accessed 18 February 2025.

protection and privacy standards applicable to any AI system processing personal data of EU citizens. Under Article 25 of the GDPR, the principle of "data protection by design" mandates that organizations implement appropriate technical and organizational measures to safeguard personal data throughout its lifecycle. This regulation emphasizes transparency in AI systems' operations, requiring that individuals have the right to know how their data is processed and to receive meaningful information about automated decision-making processes.<sup>31</sup>

The EU AI Act complements the GDPR by introducing a risk-based regulatory framework specifically for AI systems. It categorizes AI applications into different risk levels, with high-risk systems subject to stringent compliance obligations such as risk management, data governance, and human oversight. This act aims to ensure that AI technologies used in healthcare are safe and respect fundamental rights while fostering innovation<sup>32</sup>.

In the United States, HIPAA sets forth standards for protecting patient data privacy and security. It requires healthcare providers to implement safeguards such as encryption and access controls while granting patients rights over their health information<sup>33</sup>. Additionally, FDA guidelines govern the approval process for AI-based medical devices, ensuring that they meet safety and efficacy standards before being marketed<sup>34</sup>.

### *Asian Legal Frameworks*

Asian countries are also developing their own regulatory approaches to AI in healthcare. For instance, India has initiated efforts to create a legal framework that addresses data protection concerns while promoting technological advancement. The Personal Data Protection Bill aims to regulate personal data processing and establish a Data Protection Authority to oversee compliance with privacy laws. This framework is crucial for balancing innovation with patient rights in an increasingly digital healthcare landscape<sup>35</sup>.

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<sup>31</sup> Regulation (EU) 2016/679 of the European Parliament and of the Council of 27 April 2016 on the protection of natural persons with regard to the processing of personal data and on the free movement of such data (General Data Protection Regulation) [2016] OJ L119/1, art 25.

<sup>32</sup> Regulation (EU) 2024/1689 (Artificial Intelligence Act) [2024] OJ L202/1

<sup>33</sup> Health Insurance Portability and Accountability Act of 1996, Pub L No 104-191, 110 Stat 1936 (1996) (US)

<sup>34</sup> US Food and Drug Administration, 'Artificial Intelligence and Machine Learning (AI/ML)-Based Software as a Medical Device (SaMD) Action Plan' (12 January 2021) <https://www.fda.gov/media/145022/download> accessed 20 february 2025

<sup>35</sup> Hein Minn Tun, Lin Naing, Owais Ahmed Malik & Hanif Abdul Rahman. (2025) Navigating ASEAN region Artificial Intelligence (AI) governance readiness in healthcare. *Health Policy and Technology* 14:2, pages 100981.

### *Regulatory Compliance Requirements*

Compliance with these regulations necessitates robust documentation practices. Organizations must maintain detailed records of their data processing activities to demonstrate adherence to legal obligations. This includes documenting consent obtained from patients for data processing, maintaining audit trails of data access and modifications, and ensuring compliance with reporting obligations for any data breaches or incidents involving AI system.

### *Enforcement Mechanisms and Penalties*

Regulatory bodies enforce compliance through various mechanisms, including audits and inspections. Non-compliance can lead to significant penalties; under the GDPR, fines can reach up to €20 million or 4% of a company's global annual turnover, whichever is higher<sup>36</sup>. In the U.S., violations of HIPAA can result in civil monetary penalties ranging from \$100 to \$50,000 per violation, depending on the severity.

### *Appeals Process*

An essential aspect of regulatory oversight is the appeals process available to organizations facing enforcement actions or penalties. Entities can contest decisions made by regulatory bodies through established administrative procedures or judicial review mechanisms. This ensures that organizations have an opportunity to defend their practices and seek redress if they believe enforcement actions are unjustified.

In conclusion, the governance of AI in healthcare is characterized by a multifaceted regulatory environment that seeks to protect patient rights while fostering innovation. As technology continues to evolve rapidly, ongoing adjustments to these legal frameworks will be necessary to address emerging challenges effectively.

## **Legal Gaps**

The integration of Artificial Intelligence (AI) in healthcare has exposed several legal gaps that pose significant challenges to effective regulation. These gaps stem from current legal limitations, regulatory challenges, and jurisdictional issues, necessitating a reevaluation of existing frameworks to address future legal needs.

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<sup>36</sup> Gail Crawford, Fiona M Maclean, Myria Saarinen, Tim Wybitul, Isabelle Brams, and Amy Smyth, 'GDPR Fines to Be Determined by Reference to Global Turnover of Corporate Group' (Global Privacy & Security Compliance Law Blog, 19 February 2025) <https://www.globalprivacyblog.com/2025/02/gdpr-fines-to-be-determined-by-reference-to-global-turnover-of-corporate-group/> accessed 20 Feb 2025



### *Current Legal Limitations*

One of the primary limitations in the current legal landscape is the inadequacy of existing liability frameworks for AI technologies. Traditional medical device regulations often do not account for the unique characteristics of AI, particularly in terms of machine learning systems that evolve over time. This has led to uncertainty regarding accountability when AI systems cause harm or make erroneous recommendations<sup>37</sup>. Furthermore, many jurisdictions lack comprehensive legislation specifically addressing AI's role in healthcare, leading to a fragmented regulatory environment that can hinder innovation and patient safety<sup>38</sup>.

### *Regulatory Challenges*

Regulatory bodies are struggling to keep pace with the rapid evolution of AI technologies. Existing frameworks were not designed for adaptive systems that learn from data and improve over time, creating what is known as the "locked versus adaptive" challenge. The lengthy re-authorization processes required for medical devices can stifle innovation, as developers may be reluctant to invest in AI solutions that could become obsolete before they receive regulatory approval<sup>39</sup>. Additionally, there is a pressing need for regulations that ensure fairness and transparency in AI decision-making processes, particularly concerning algorithmic biases that may affect patient outcomes<sup>40</sup>.

### *Jurisdictional Issues*

Jurisdictional complexities further complicate the regulation of AI in healthcare. Different regions have varying standards and definitions regarding AI technologies, which can lead to inconsistencies in compliance requirements and enforcement mechanisms<sup>41</sup>. For example, while the European Union is moving towards a risk-based regulatory approach with the proposed AI Act, other regions may not have similar frameworks in place, resulting in a lack

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<sup>37</sup> Johan Ordish, 'AI for Health: Is There a Regulatory Gap?' (PHG Foundation Blog, 11 July 2018) <https://www.phgfoundation.org/blog/ai-for-health-is-there-a-regulatory-gap/> accessed 19 February 2025

<sup>38</sup> Prof. Dr. Heinz-Uwe Dettling, Kynya Jacobus and Dr. Dirk Tassilo Wassen, 'How the Challenge of Regulating AI in Healthcare Is Escalating' (EY, 27 July 2022) [https://www.ey.com/en\\_gl/insights/law/how-the-challenge-of-regulating-ai-in-healthcare-is-escalating](https://www.ey.com/en_gl/insights/law/how-the-challenge-of-regulating-ai-in-healthcare-is-escalating) accessed 19 February 2025

<sup>39</sup> S. Gerke, T. Minssen and G. Cohen, 'Ethical and Legal Challenges of Artificial Intelligence-Driven Healthcare' in *Artificial Intelligence in Healthcare* (2020) 295-336 <https://doi.org/10.1016/B978-0-12-818438-7.00012-5> accessed 19 February 2025

<sup>40</sup> Kavitha Palaniappan, Elaine Yan Ting Lin, Silke Vogel and John C. W. Lim, 'Gaps in the Global Regulatory Frameworks for the Use of Artificial Intelligence (AI) in the Healthcare Services Sector and Key Recommendations' (2024) 12(17) *Healthcare* 1730 <https://doi.org/10.3390/healthcare12171730> accessed 18 February 2025

<sup>41</sup> Attrayee Chakraborty and Mandar Karhade, 'Global AI Governance in Healthcare: A Cross-Jurisdictional Regulatory Analysis' (2024) <https://doi.org/10.48550/arXiv.2406.08695> accessed 18 February 2025

of coherence in global AI governance<sup>42</sup>. This disparity can create challenges for multinational healthcare organizations seeking to implement AI solutions across different jurisdictions.

### *Future Legal Needs*

To address these gaps, there is an urgent need for comprehensive regulatory frameworks that encompass the unique aspects of AI technologies in healthcare. Future regulations should focus on establishing clear liability standards for AI developers and healthcare providers, ensuring accountability while fostering innovation. Moreover, as AI continues to evolve, regulations must be flexible enough to adapt to new developments without hindering technological advancements. Collaborative efforts among international regulatory bodies will be essential to harmonize standards and promote best practices globally, thereby enhancing patient safety and trust in AI-driven healthcare solutions.

In conclusion, while the integration of AI into healthcare presents significant opportunities for improving patient care, it also highlights critical legal gaps that must be addressed through thoughtful regulation and international cooperation.

## **LEGAL AND ETHICAL TENSIONS**

The use of AI in healthcare has introduced significant challenges to current liability frameworks, especially when it comes to determining who is responsible when AI-assisted decisions result in negative outcomes. Assigning accountability becomes even more complicated when an AI technology is implemented across a healthcare system, as the developer, the institution, and the physician may all contribute to the medical harm, yet none may be entirely at fault. This issue is further complicated by the 'control problem' related to AI, where developers and designers might escape responsibility since AI systems operate independently and can evolve in ways that the developers might argue were unpredictable.

In the United States, clinicians could be held liable for medical malpractice if AI-based clinical decision support (CDS) software provides an incorrect treatment recommendation that the clinician follows, leading to patient harm. This liability arises from the expectation that clinicians maintain a standard of care consistent with their profession. Currently, they could

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<sup>42</sup> Kavitha Palaniappan, Elaine Yan Ting Lin and Silke Vogel, 'Global Regulatory Frameworks for the Use of Artificial Intelligence (AI) in the Healthcare Services Sector' (2024) 12(5) *Healthcare (Basel)* 562 <https://doi.org/10.3390/healthcare12050562> accessed 18 February 2025

face liability even if they relied in good faith on a "black-box" machine learning algorithm, as AI-based CDS software is viewed as a tool under the control of the healthcare professional who ultimately makes the decision. The situation becomes even more intricate when considering whether this liability should apply if the software does not allow the healthcare professional to independently assess the basis for its recommendations.<sup>43</sup>

Europe is still unprepared for the new liability challenges that AI technology will introduce. Currently, there is no fully harmonized EU regulatory framework addressing liability for AI and robotics, including care and medical robots. The NTF points out that "a person operating a permissible technology that still poses an increased risk of harm to others, such as AI-driven robots in public areas, should be held strictly liable for any damage caused by its operation."

In India, there are no specific laws governing AI in healthcare. The Digital Information Security in Healthcare Act (DISHA), if enacted, would regulate this area. The lack of targeted regulations is particularly alarming given the rapid growth of the healthcare AI sector in India. This technological progress leverages the vast amounts of health data and computing power to support evidence-based decision-making.<sup>44</sup>

In addition to clinicians and AI developers, the liability of hospitals that acquire and implement AI systems must also be considered. They could face lawsuits based on corporate negligence and vicarious liability. An intriguing aspect of hospital liability is "negligent credentialing"—similar to how hospitals can be held accountable for failing to properly vet the credentials and practices of their employed physicians and staff, they may have comparable responsibilities when they "hire" an AI system.<sup>45</sup>

### **Patient Rights and Autonomy**

The use of AI in healthcare leverages the vast amounts of health data and computing power to support evidence-based decision-making. However, this also introduces new ethical challenges related to data confidentiality, privacy, transparency in data usage, accountability in data governance, and potential disparities in AI implementation. Many artificial intelligence

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<sup>43</sup> Sara Gerke, Timo Minssen and Glenn Cohen, 'Ethical and Legal Challenges of Artificial Intelligence-Driven Healthcare' in *Artificial Intelligence in Healthcare* (Elsevier 2020) 295.

<sup>44</sup> Ethical Conundrums in the Application of Artificial Intelligence (AI) in Healthcare—A Scoping Review of Reviews' (2022) 12 *Journal of Personalized Medicine* 1914 <<https://doi.org/10.3390/jpm12111914>> accessed 14 February 2020.

<sup>45</sup> Sara Gerke, Timo Minssen and Glenn Cohen, 'Ethical and Legal Challenges of Artificial Intelligence-Driven Healthcare' in *Artificial Intelligence in Healthcare* (Elsevier 2020) 295.

algorithms operate within a "black box" framework, making their analytical processes opaque.<sup>46</sup>

In the healthcare sector, individual privacy must be respected, as it is essential for patient autonomy, personal identity, and overall well-being. Therefore, it is crucial to honor patients' privacy and uphold confidentiality. One aspect that sets the medical field apart from other industries is the deep trust patients place in healthcare providers, which is often enhanced by the placebo effect. In AI-driven healthcare, patients must build a relationship with a machine rather than a human, which can significantly influence treatment outcomes.

### **Legal Implications of AI Bias**

There is evidence that AI models can propagate human and social biases on a large scale. The responsibility lies more with the underlying data than with the algorithms themselves. These models may be trained on datasets that include human decisions or that reflect the long-term effects of social or historical inequalities. Furthermore, the methods used to collect and utilize data can also introduce bias, and user-generated data can create a feedback loop that perpetuates these biases.

Currently, there are no established guidelines or standards for reporting and comparing these models, but future efforts should focus on this to assist researchers and clinicians. AI is evolving from being a "nice-to-have" feature to a crucial component of contemporary digital systems. As our reliance on AI for decision-making increases, it is vital to ensure that these decisions are made ethically and without unjust biases.

Artificial intelligence and machine learning systems can exhibit algorithmic bias, sometimes predicting a disease diagnosis based on factors like sex or race, even when these factors may not be the primary causes. To prevent data bias, it is important to use suitable algorithms that rely on unbiased, real-time data. Additionally, fostering diverse and inclusive programming teams and conducting regular audits of the algorithms and their implementation are essential steps to take.<sup>47</sup>

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<sup>46</sup> Ethical Conundrums in the Application of Artificial Intelligence (AI) in Healthcare—A Scoping Review of Reviews' (2022) 12 *Journal of Personalized Medicine* 1914 <<https://doi.org/10.3390/jpm12111914>> accessed 14 February 2020.

<sup>47</sup> Nithesh Naik and others, 'Legal and Ethical Consideration in Artificial Intelligence in Healthcare: Who Takes Responsibility?' (2022) 9 *Frontiers in Surgery* 862322 <<https://doi.org/10.3389/fsurg.2022.862322>> accessed 15

The proposed act by the European Commission requires thorough documentation of AI technology, including data sheets that detail the training methods used and the implementation process along with their scope and characteristics. Unlike human decision-making, all AI judgments, regardless of how quickly they are made, follow a systematic approach due to the involvement of algorithms. Consequently, even if certain actions do not have legal consequences (as effective legal frameworks are still in development), they always result in accountability—not from the machine itself, but from the individuals who created it and those who use it.<sup>48</sup>

### **Data Protection and Privacy Law**

Laws, policies, and principles governing the use of AI, particularly in healthcare, are often fragmented and insufficient. While various principles and guidelines have been established for implementing "ethical" AI across private and public sectors as well as research institutions, there remains a lack of consensus regarding its definition, best practices, and ethical standards. Each set of principles is tied to different legal frameworks and governance models.<sup>49</sup>

Safety presents one of the most significant challenges for AI in healthcare. To unlock AI's full potential, stakeholders—especially AI developers—must ensure two critical factors: (1) the reliability and validity of the datasets and (2) transparency. The adage "garbage in, garbage out" is particularly relevant here; the quality of training data (labeled data) directly impacts AI performance. Moreover, algorithms often require additional refinement to produce accurate outcomes.<sup>50</sup>

Many regions already have laws and regulations that could apply to AI technologies; however, the unique challenges posed by AI may render these regulations ineffective. Addressing the issues associated with AI in healthcare is crucial for providing legal clarity to all stakeholders. This clarity will help them navigate their interactions with AI systems and foster a trustworthy environment for AI usage (European Commission, Directorate-General of Communications

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February 2025.

<sup>48</sup> Nithesh Naik and others, 'Legal and Ethical Consideration in Artificial Intelligence in Healthcare: Who Takes Responsibility?' (2022) 9 *Frontiers in Surgery* 862322 <<https://doi.org/10.3389/fsurg.2022.862322>> accessed 15 February 2025.

<sup>49</sup> World Health Organization, *Ethics and Governance of Artificial Intelligence for Health: WHO Guidance* (WHO 2021) < <https://iris.who.int/bitstream/handle/10665/341996/9789240029200-eng.pdf>> accessed 15 February, 2025.

<sup>50</sup> Sara Gerke, Timo Minssen and Glenn Cohen, 'Ethical and Legal Challenges of Artificial Intelligence-Driven Healthcare' in *Artificial Intelligence in Healthcare* (Elsevier 2020) 295.

Networks, Content and Technology, 2019). Building this trust is vital for the future of AI, as a lack of confidence could irreparably damage AI's reputation in healthcare or lead to increased costs due to inefficient regulation or frequent revisions.<sup>51</sup>

Frequent updates to software make it increasingly challenging for users to keep track of the terms of service they have agreed to. What information should be provided to individuals using these apps and chatbots? Do consumers fully grasp that their future use of the AI health app or chatbot may depend on accepting changes to the terms of use? How closely should user agreements mirror informed consent documents? What would a responsible user agreement look like in this context? Addressing these questions is complex, and it becomes even more challenging when information from patient-facing AI health apps or chatbots is integrated into clinical decision-making.<sup>52</sup>

In an ideal scenario, all data and algorithms would be accessible for public scrutiny, but there are valid concerns regarding the protection of investments and intellectual property, as well as the potential increase in cybersecurity risks. Third-party or governmental audits could be a viable solution. Additionally, AI developers should be transparent about the types of data used and any limitations of the software (e.g., data bias). Ultimately, transparency fosters trust among stakeholders, especially clinicians and patients, which is crucial for the successful integration of AI into clinical practice.

Machine-learning systems have the potential to advance human rights, but they could also threaten fundamental human rights standards. The Office of the High Commissioner for Human Rights has released several statements regarding the relationship between AI and the realization of human rights. In guidance issued in March 2020, the Office highlighted that AI and big data can enhance the human right to health when "new technologies are designed in an accountable manner" and can provide certain vulnerable populations with effective, personalized care, such as assistive devices, built-in environmental applications, and robotics. The Office also noted, however, that such technologies could dehumanize care, undermine the autonomy and independence of older persons and pose significant risks to patient privacy – all of which are

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<sup>51</sup> Dane Bottomley and Donrich Thaldar, 'Liability for Harm Caused by AI in Healthcare: An Overview of the Core Legal Concepts' (2023) 14 *Frontiers in Pharmacology* 1297353 <<https://doi.org/10.3389/fphar.2023.1297353>> accessed 15 February, 2025.

<sup>52</sup> Sara Gerke, Timo Minssen and Glenn Cohen, 'Ethical and Legal Challenges of Artificial Intelligence-Driven Healthcare' in *Artificial Intelligence in Healthcare* (Elsevier 2020) 295.

contrary to the right to health.<sup>53</sup>

## **PROPOSED LEGAL FRAMEWORK**

The integration of Artificial Intelligence (AI) into healthcare presents a transformative opportunity to enhance patient care, streamline operations, and improve clinical outcomes. In India, this integration must specifically comply with key legislation including the Digital Personal Data Protection Act 2023 (DPDP Act), the proposed Digital Information Security in Healthcare Act (DISHA), and align with initiatives like the Ayushman Bharat Digital Mission (ABDM). However, it also introduces a myriad of ethical and legal challenges that must be addressed to ensure responsible use. A comprehensive legal framework is essential for navigating these complexities while safeguarding patient rights, promoting accountability, and fostering innovation. This proposed legal framework is structured around several key components that aim to balance the benefits of AI with the ethical imperatives inherent in healthcare.

### **Regulatory Model**

The regulatory model serves as the backbone of the proposed legal framework, establishing a clear legal structure that delineates responsibilities among AI developers, healthcare providers, and regulatory bodies. This model must incorporate several critical elements:

- *Legal Structure:* A well-defined legal structure is essential for delineating the roles and responsibilities of various stakeholders involved in AI deployment in healthcare settings. This includes clarifying the obligations of AI developers to ensure that their systems are safe, effective, and free from bias. Healthcare providers must also understand their responsibilities when utilizing AI tools in clinical decision-making, particularly regarding patient care and informed consent.<sup>54</sup> Under Indian law, this includes compliance with the DPDP Act's consent requirements, DISHA's Electronic Health Record standards, and relevant National Medical Commission guidelines.
- *Statutory Requirements:* Legislation should mandate ethical impact assessments before the deployment of any AI system in healthcare. These assessments would evaluate

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<sup>53</sup> World Health Organization, *Ethics and Governance of Artificial Intelligence for Health: WHO Guidance* (WHO 2021) <<https://iris.who.int/bitstream/handle/10665/341996/9789240029200-eng.pdf>> accessed 15 February, 2025.

<sup>54</sup> Ahmad A Abujaber and Abdulqadir J Nashwan, 'Ethical Framework for Artificial Intelligence in Healthcare Research: A Path to Integrity' (2024) 14(3) *World Journal of Methodology* 94071 <<https://doi.org/10.5662/wjm.v14.i3.94071>> accessed 16 February, 2025.

potential risks associated with AI technologies, including their impact on patient safety, privacy concerns, and the potential for exacerbating existing health disparities. By requiring such assessments, regulatory bodies can ensure that AI systems are designed and implemented with patient welfare as a priority.<sup>55</sup>

- *Regulatory Oversight:* Continuous monitoring by designated regulatory bodies is vital to ensure compliance with established guidelines and to adapt to evolving technological landscapes. Regulatory agencies should have the authority to conduct regular audits of AI systems in use, assessing their performance and identifying any ethical or legal issues that arise during operation.<sup>56</sup> This includes oversight by India's Data Protection Board, National and State Electronic Health Authorities under DISHA, and relevant healthcare regulatory bodies. Regulatory agencies should have the authority to conduct regular audits of AI systems in use, assessing their performance and identifying any ethical or legal issues that arise during operation.
- *Compliance Mechanisms:* Institutions must implement robust compliance frameworks that include regular audits, reporting obligations, and corrective measures for identified biases or failures in AI systems. These mechanisms should also facilitate transparency in how AI systems operate and make decisions, allowing stakeholders to understand the rationale behind AI recommendations.<sup>57</sup> This documentation will be crucial for audits and investigations into adverse outcomes, and must comply with DISHA's Electronic Health Record standards and ABDM's digital health documentation requirements.

## Legal Safeguards

Legal safeguards are crucial for protecting patient rights and ensuring ethical AI use in healthcare:

- *Patient Protection:* Establishing clear legal rights for patients regarding informed consent is paramount. Patients should be fully informed about how their data will be used in AI applications, including any risks associated with such use. Additionally, they should have the right to withdraw consent at any time without facing repercussions

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<sup>55</sup> Tinne Vandemeulebroucke, Yannick Denier, Ellen Mertens, and Chris Gastmans, 'Which Framework to Use? A Systematic Review of Ethical Frameworks for the Screening or Evaluation of Health Technology Innovations' (2022) 28(3) *Science and Engineering Ethics* 26 <https://doi.org/10.1007/s11948-022-00377-2> accessed 17 February, 2025.

<sup>56</sup> Dariush D Farhud and Shaghayegh Zokaei, 'Ethical Issues of Artificial Intelligence in Medicine and Healthcare' (2021) 50(11) *Iranian Journal of Public Health* i-v <<https://doi.org/10.18502/ijph.v50i11.7600>> accessed 18 February, 2025.

<sup>57</sup> Sara Gerke, Timo Minssen and Glenn Cohen, 'Ethical and Legal Challenges of Artificial Intelligence-Driven Healthcare' in *Artificial Intelligence in Healthcare* (Elsevier 2020) 295.



regarding their care. Under Indian law, this includes rights established by the DPDP Act, such as the right to data portability, correction, and erasure. Patients should be fully informed about how their data will be used in AI applications, including any risks associated with such use. Additionally, they should have the right to withdraw consent at any time without facing repercussions regarding their care.

- *Legal Rights and Remedies:* Patients must have access to legal remedies in cases where harm occurs due to AI systems. This includes avenues for civil actions or regulatory complaints against healthcare providers or developers whose AI systems cause injury or violate patient rights. The framework should clearly outline these remedies to ensure patients can seek justice effectively.
- *Professional Protection:* Healthcare providers must be shielded from liability when acting in good faith based on AI recommendations, provided they adhere to established standards of care. This protection encourages healthcare professionals to utilize innovative technologies without fear of undue legal repercussions while still maintaining accountability for their clinical decisions.
- *Documentation Requirements:* Comprehensive documentation of AI decision-making processes will enhance transparency and accountability. Healthcare institutions should maintain detailed records of how AI systems arrive at recommendations, including data sources used and algorithms applied. This documentation will be crucial for audits and investigations into adverse outcomes.<sup>58</sup>

### Legal Recommendations

Several recommendations can enhance the proposed legal framework:

- *Legislative Reforms:* New laws should be enacted to address gaps in existing legislation regarding AI's role in healthcare. These laws should specifically address issues related to liability, accountability, and ethical considerations unique to AI technologies.
- *Policy Changes:* Regulatory bodies should develop clear guidelines outlining the ethical use of AI technologies in clinical settings. These guidelines should emphasize principles such as transparency, fairness, and accountability while providing practical steps for implementation.

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<sup>58</sup> Nithesh Naik and others, 'Legal and Ethical Consideration in Artificial Intelligence in Healthcare: Who Takes Responsibility?' (2022) 9 *Frontiers in Surgery* 862322 <<https://doi.org/10.3389/fsurg.2022.862322>> accessed 15 February 2025.

- *International Harmonization*: Efforts should be made to align national regulations with international standards to facilitate cross-border cooperation and consistent application of ethical principles across jurisdictions. This harmonization is particularly important given the global nature of healthcare delivery and technology development.
- *Cross-Border Cooperation*: Establishing frameworks for international collaboration will help address jurisdictional challenges inherent in global healthcare systems. Such cooperation can facilitate knowledge sharing regarding best practices for regulating AI technologies while ensuring compliance with diverse legal standards.

### **Legal Case Studies**

Analyzing relevant legal case studies can provide insights into the practical implications of the proposed framework:

- *Precedent Analysis*: Reviewing past cases involving AI in healthcare can highlight successful strategies and pitfalls to avoid in future implementations. Understanding how courts have interpreted existing laws concerning AI applications will inform better legislative efforts moving forward.
- *Implementation Challenges*: Understanding the barriers faced by healthcare institutions when integrating AI can inform better regulatory practices. Case studies can reveal common obstacles such as resistance from staff or difficulties in aligning technology with existing workflows.
- *Legal Outcomes*: Evaluating outcomes from previous cases will help refine the framework, ensuring it effectively addresses both ethical and legal concerns while promoting innovation in healthcare delivery.

This proposed legal framework seeks to balance innovation with ethical imperatives by establishing clear guidelines and responsibilities among stakeholders involved in deploying AI technologies within healthcare settings. By fostering an environment where technological advancement aligns with ethical considerations, this framework aims to enhance patient care while safeguarding rights and promoting equity across diverse populations.

### **LEGAL ANALYSIS**

The legal analysis of the proposed framework for integrating Artificial Intelligence (AI) into healthcare necessitates an examination of its interpretation, regulatory impact, compliance challenges, and comparative legal aspects. This section will delve into the implications of the framework on liability, regulatory oversight, and patient rights, while also addressing

jurisdictional constraints and enforcement challenges.

### Interpretation of Legal Framework

The proposed legal framework aims to establish a comprehensive regulatory environment for AI in healthcare that balances innovation with patient safety and ethical considerations.

- **Legal Implications:** Central to this framework is the allocation of liability in cases where AI systems contribute to medical errors. The framework suggests a shared liability model among AI developers, healthcare providers, and institutions. This model is grounded in tort law principles that recognize the need for accountability across multiple stakeholders. For instance, if an AI system misdiagnoses a patient due to a flaw in its algorithm, both the healthcare provider who relied on the AI's recommendation and the developer of the AI may bear some liability depending on their roles in the decision-making process. The challenge lies in establishing causation. Courts may struggle to determine whether an adverse outcome was due to an error in AI programming or a failure by the healthcare provider to exercise appropriate judgment.<sup>59</sup> There is a dire necessity for clear guidelines on liability allocation within the proposed framework.
- **Regulatory Impact:** The proposed framework envisions the creation of regulatory bodies tasked with overseeing AI applications in healthcare. These bodies would be responsible for conducting audits, ensuring compliance with ethical standards, and enforcing regulations governing AI deployment. For instance, similar to how the U.S. Food and Drug Administration (FDA) regulates medical devices, these new agencies would need to develop expertise specific to AI technologies.<sup>60</sup> Furthermore, ethical impact assessments mandated by the framework will significantly influence regulatory practices. Healthcare institutions will be required to conduct thorough evaluations of their AI systems prior to deployment, assessing potential risks related to bias, privacy violations, and impacts on patient autonomy. The findings from these assessments should be submitted to regulatory bodies for review before any AI system can be utilized in clinical settings.

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<sup>59</sup> Urs J Muehlematter, Christian Bluethgen, and Kerstin N Vokinger, 'FDA-Cleared Artificial Intelligence and Machine Learning-Based Medical Devices and Their 510(k) Predicate Networks' (2023) 5(9) *The Lancet Digital Health* e618–e626 <[https://doi.org/10.1016/S2589-7500\(23\)00126-7](https://doi.org/10.1016/S2589-7500(23)00126-7)> accessed 18 February, 2025.

<sup>60</sup> Irene Dankwa-Mullan, 'Health Equity and Ethical Considerations in Using Artificial Intelligence in Public Health and Medicine' (2024) 21 *Preventing Chronic Disease* 240245 <<http://dx.doi.org/10.5888/pcd21.240245>> accessed 18 February, 2025.

- **Compliance Challenges:** Implementing this framework will pose significant compliance challenges for healthcare institutions and AI developers. They will need to invest in data governance practices that ensure transparency and accountability throughout AI decision-making processes. For example, institutions must establish protocols for documenting how AI systems arrive at their recommendations, including data sources and algorithmic processes used. Moreover, compliance with informed consent requirements will necessitate changes in clinical workflows. Healthcare providers must develop new procedures for obtaining explicit consent from patients regarding the use of AI tools in their care decisions. This shift may require additional training for staff and adjustments to existing patient interaction protocols.<sup>61</sup>

### Comparative Legal Analysis

A comparative legal analysis reveals how different jurisdictions have approached similar challenges in regulating AI within healthcare.

- **International Comparison:** The European Union's proposed Artificial Intelligence Act exemplifies a rigorous regulatory approach that categorizes AI systems based on risk levels. High-risk applications—such as those used for medical diagnosis—face stricter requirements, including mandatory conformity assessments and post-market surveillance. This aligns closely with the proposed framework's emphasis on ethical impact assessments and regulatory oversight.<sup>62</sup>
- **In contrast, the United States** has adopted a more fragmented regulatory approach where multiple agencies oversee various aspects of AI deployment in healthcare. The FDA regulates software as a medical device (SaMD), while the Federal Trade Commission (FTC) oversees deceptive practices related to data privacy. This lack of centralized regulation can create confusion among stakeholders regarding compliance requirements.
- **Best Practices:** Drawing from international experiences, several best practices can enhance the proposed framework. One notable practice is establishing independent ethics boards that review AI systems before implementation. Such boards can provide oversight and ensure adherence to ethical principles throughout the development

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<sup>61</sup> C S Ajmal and others, 'Innovative Approaches in Regulatory Affairs: Leveraging Artificial Intelligence and Machine Learning for Efficient Compliance and Decision-Making' (2025) 27 *The AAPS Journal* 22 accessed 19 February, 2025.

<sup>62</sup> European Commission, 'Proposal for a Regulation Laying Down Harmonised Rules on Artificial Intelligence (Artificial Intelligence Act)' COM(2021) 206.

process. Additionally, promoting transparency through public reporting of algorithmic performance metrics can help build trust among patients and providers alike.<sup>63</sup>

### Legal Limitations

Despite its strengths, the proposed framework faces several limitations that may hinder its effectiveness.

- **Jurisdictional Constraints:** One significant limitation is jurisdictional complexity when dealing with cross-border data flows or multinational healthcare operations. For instance, if an AI system developed in one country is deployed in another jurisdiction with differing regulations regarding data protection and patient rights, conflicts may arise. These jurisdictional issues complicate enforcement mechanisms and may require international treaties or agreements to harmonize regulations effectively.
- **Enforcement Challenges:** Enforcing compliance with this framework presents additional obstacles. Regulatory agencies may lack sufficient resources or expertise to monitor rapidly evolving AI technologies effectively. Moreover, detecting violations related to algorithmic bias or data privacy breaches can be challenging due to the opaque nature of many AI systems.
- **Resource Limitations:** Implementing the proposed legal framework will demand substantial investments from both regulatory agencies and healthcare institutions. Many organizations may struggle with limited budgets or lack access to necessary technology and expertise required for compliance efforts.<sup>64</sup>

While the proposed legal framework provides a robust foundation for regulating AI in healthcare by addressing liability issues, regulatory oversight, and patient rights, it must also navigate complex jurisdictional challenges and enforcement limitations. Ongoing dialogue among stakeholders—including regulators, healthcare providers, ethicists, and patients—will be essential for refining this framework as technology continues to evolve.

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<sup>63</sup> Federal Trade Commission (FTC), 'Using Artificial Intelligence and Algorithms' (FTC, 2020) <https://www.ftc.gov/-/media/files/corporate/publications/2020/11/ftc-provides-guidance-on-use-of-ai-and-algorithms.pdf> accessed 20 February, 2025.

<sup>64</sup> Hassane Alami and others, 'Artificial Intelligence and Health Technology Assessment: Anticipating a New Level of Complexity' (2020) 22(7) *Journal of Medical Internet Research* <<https://doi.org/10.2196/17707>> accessed 20 February, 2025.

## **CONCLUSION**

The integration of Artificial Intelligence in healthcare presents both unprecedented opportunities and significant challenges that demand careful legal and ethical consideration. This research has demonstrated that while AI has the potential to revolutionize healthcare delivery through improved diagnostics, treatment planning, and resource optimization, the current legal frameworks governing its implementation remain inadequate and fragmented. The proposed comprehensive legal framework seeks to address these challenges by establishing clear guidelines for AI deployment while protecting patient rights and ensuring ethical compliance.

The analysis reveals several critical findings. First, there is an urgent need for harmonized international regulations that can effectively govern AI in healthcare while promoting innovation. The current regulatory landscape, characterized by jurisdictional variations and gaps, creates uncertainty for stakeholders and potentially compromises patient safety. Second, the allocation of liability in AI-assisted healthcare decisions requires careful consideration, with a balanced approach that recognizes the shared responsibilities of AI developers, healthcare providers, and institutions.

The research also highlights the importance of robust data protection measures and patient privacy safeguards. As AI systems continue to process increasingly large volumes of sensitive health data, ensuring compliance with regulations like GDPR, HIPAA, and India's Digital Personal Data Protection Act becomes paramount. Furthermore, the study emphasizes the need for transparent AI decision-making processes and the right to explanation, which are essential for maintaining patient trust and autonomy.

Looking ahead, several recommendations emerge for future development. Healthcare institutions must invest in comprehensive compliance frameworks that include regular audits, clear documentation requirements, and robust reporting mechanisms. Additionally, regulatory bodies should focus on developing expertise specific to AI technologies while ensuring that enforcement mechanisms are both practical and effective. International cooperation will be crucial in addressing cross-border challenges and establishing consistent standards for AI deployment in healthcare.

In conclusion, while the proposed legal framework provides a foundation for responsible AI

integration in healthcare, its success will depend on continuous refinement through stakeholder dialogue and adaptation to emerging technologies. As AI continues to evolve, the legal framework must remain flexible enough to address new challenges while maintaining its core principles of patient protection, ethical practice, and innovation promotion. This balance between technological advancement and ethical considerations will be crucial in shaping the future of AI-driven healthcare delivery.

